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Research Note

Dissatisfaction with Democracy: Evidence from the Latinobarómetro 2005

Brian J. L. Berry and Osvaldo S. Tello Rodriguez

Abstract: Data for 17 Latin American countries collected by Latinobarómetro 2005 reveal that dissatisfaction with democracy is a sign of progress. Political stability and increased governmental effectiveness enable the better-educated leftish young to express their feelings without fear of repression and violence, which is particularly notable in countries least connected into the global economy, where inequality remains high. Dissatisfaction is thus an indicator of political modernization running ahead of progress in the economic sphere.

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Keywords: Latin America, Political unrest, Democratization, Modernization, Latinobarómetro

Brian J. L. Berry is the LLoyd Viel Berkner Regental Professor in the School of Economic, Political and Policy Sciences at the University of Texas at Dallas. He is the author of more than 500 books, articles and other professional publications, including *Long Wave Rhythms in Economic Development and Political Behavior* (1991) and *The Rhythms of American Politics* (1998).

Osvaldo S. Tello Rodriguez is Chief of Staff of the Economic Committee of the Mexican Congress. His research fields include politics in Latin America, globalization, economic development, and international Trade.

Introduction

Why is there a rising dissatisfaction with democracy in Latin America? If modernization theorists are correct, recent economic progress should have been accompanied by movement towards sustainable democracy. As originally proposed by Lipset (1959) and supported by a succession of subsequent authors¹ the causal progression of industrialization, urbanization, education, and rising incomes should now be finding expression in democratization. But progress in Latin American has been far from smooth. In the minds of some, inflationary pressures deflected democratization through the 1970s (O'Donnell 1973; Gasiorowski 1995) and the global crises of the 1990s weakened support for markets and democracy, fueling left-wing anti-globalization movements (Roett and Crandell 1999; Graham and Sukhtanker 2004). Dissatisfaction may be an inevitable accompaniment of early-state growth rather than its failures however – a sign of progress rather than an impediment. Kuznets (1955) theorized that inequality will increase in the early stages of development, to which later students add that rising inequality inhibits democratization (Dahl 1971; Huntington 1991; Muller 1995; Hiscox 2002; Boix 2003), helping stabilize dictatorships (Bollen and Jackman 1985, contested by Przeworski et al. 2000) until democracy becomes a necessity for further progress (Acemoglu and Robinson 2006).² In this abundance of literature there is little consensus.

The Research Question

There is thus both a need and opportunity to clarify the roots of dissatisfaction with democracy in Latin America. The opportunity comes from the availability of the *Latinobarómetro* surveys, which provide annual insights

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- 1 E.g., Bollen (1983); Huntington (1991); Helliwell (1994); Londregan and Poole (1996); Barro (1999); Wu and Davis (1999); Przeworski et al. (2000); Li and Reuveny (2003).
 - 2 Other institutional factors may also inhibit early-stage democratization. Mainwaring (1993) argues that multiparty presidentialism tends to obstruct the emergence of stable democracies. Li and Reuveny (2003) and Anderson and Guillory (1997) focus on institutional qualities of the regime and party fragmentation. Acemoglu and Robinson (2006) argue that political institutions may be essential for explaining why particular nations make the transition towards democracy but others do not, while North and Weingast (1998) support the idea that institutions are necessary for political freedom. The idea has been operationalized by Rigobon and Rodrik (2005), who tested the effect of the rule of law on democratization, openness of markets, and incomes.

into public opinion in 17 Latin American countries; see Appendix A.³ Question P18st in the surveys asks how satisfied each respondent is with “how democracy works.” Those surveyed were asked to state whether they were “very satisfied,” “fairly satisfied,” “not very satisfied” or “not at all satisfied.” The responses to this question are used as the dependent variable in our analysis. By combining individual-level Latinobarómetro data with country-level information provided by the World Bank, we attempt to determine whether higher levels of dissatisfaction with democracy are shaped by individual traits and/or characteristics of the polity in which the individuals reside.

Table 1 lists a set of individual-level variables drawn from Latinobarómetro 2005 and Table 2 a set of country-level variables provided by the World Bank. The individual-level variables were selected within the framework of modernization theory, including income per capita and education, as well as “perception of the current economic situation of the country,” “perception of the personal and household economic conditions,” and “subjective income.” A left-right scale is used as a control variable for political belief, as it has been in the previous literature, and the role of institutions is included in the form of individual perception variables of trust in institutions such as trust in Congress, the Judiciary, the President, and in political parties.

At the country-level, World Bank governance indicators are used to observe their effect on dissatisfaction with democracy, macroeconomic variables such as inflation and unemployment because the influence of these factors on attitudes toward democracy has not been explored at the micro level, and an income distribution variable (Gini) based on the hypothesis that income inequality retards democratic progress. An asset specificity variable (capital assets) is included in response to the argument that attitudes of landowners and physical and human capital owners toward democracy would not be the same – Boix (2003) and Acemoglu and Robinson (2006) theorize that democratization is more likely in a more industrialized society where the elites own physical and human capital than in a more agricultural society where the elites are mainly invested in land.

3 The use of Latinobarómetro data to study attitudes to democracy is relatively new, and so we select a single year, 2005, for this preliminary investigation. This year was relatively free of major economic crises and came after free trade agreements had some time to take effect. In two previous studies Graham and Pettinato (2001) use the micro-level data to examine the effects of personal characteristics on attitudes and Graham and Sukhtankar (2004) formulate ordered logit models that show that happier people are on average more likely to be satisfied with democracy; those with more years of education, the unemployed, and the self-employed are less likely to be satisfied; and happier people are more likely to prefer democracy to any other system. However, as yet there has been little attempt to combine micro- and country-level data in a multilevel model.

Table 1: Individual-level Variables

Code name	Description	Summary name
S11	<i>Years of education</i>	Education
S7	<i>Age</i>	Age
P2st	<i>Perception of economic situation of the country</i> Very good, fairly good, about average, fairly bad, or very bad 1 (high) to 5 (low)	Perception economy
S1	<i>Does salary cover needs of the family?</i> Covers them well, saving capacity; all right, without great difficulty; does not cover needs, there are difficulties; does not cover needs, there are great difficulties 1 (high) to 4 (low)	Subjective income
P5st	<i>Personal economic condition</i> Very good, fairly good, about average, fairly bad, or very bad 1 (high) to 5 (low)	Personal welfare
P45sta	<i>Trust in Congress</i> A lot, some, little, or no confidence 1 (high) to 4 (low)	Congress
P42std	<i>Trust in judicial branch</i> A lot, some, little, or no confidence 1 (high) to 4 (low)	Judicial
P47std	<i>Trust in political parties</i> A lot, some, little, or no confidence 1 (high) to 4 (low)	Political parties
P47stf	<i>Trust in the President</i> A lot, some, little, or no confidence 1 (high) to 4 (low)	President
P47stc	<i>Trust in the press</i> A lot, some, little, or no confidence 1 (high) to 4 (low)	Press
P34st	<i>Left-right scale</i> 0 is left and 10 is right	Left-right

Source: Latinobarómetro Survey 2005, online: <<http://www.latinobarometro.org>>.

Table 2: Country-level Variables

Code Name	Description	Summary name
Inflation	<i>Annual percentage change in consumer price index</i>	Inflation
Trade	<i>Instrument variable for trade.</i> See Appendix B for derivation	Trade
FDI	<i>Foreign Direct Investment</i> <i>Yearly value of net inflows as a percentage of GDP</i>	FDI
Capital flows	<i>Yearly value of portfolio equity flows</i>	Capital flows
Income per capita	<i>Gross domestic product per capita</i> <i>US 2000 constant dollars</i>	GDPpc
Unemployment	<i>Unemployed as percentage in total labor force</i>	Unemployment
Inequality	<i>Gini coefficient</i> Measured between 0 (everyone has the same income) and 100 (richest person has all the income)	Gini
Capital assets	<i>Grossed fixed capital formation</i> (% of GDP)	Capital assets
Political stability	<i>Likelihood that the government will be destabilized by unconstitutional or violent means</i> -2.5 (low) to 2.5 (high). The higher, the greater political stability in the country	Political stability
Governmental effectiveness	<i>The quality of public services, civil service independence from political pressures and quality of policy formulation</i> -2.5 (low) to 2.5 (high)	Government
Rule of Law	<i>The extent to which agents have confidence in and abide by the rules of society, including the quality of contract enforcement and property rights, the police, and the courts, as well as the likelihood of crime and violence</i>	Rule of Law

Sources: World Bank, *Development Indicators 2005*, online: <http://publications.worldbank.org/WDI/>;
World Bank, *Governance Indicators*, online: <http://www.worldbank.org/wbi/governance/govdata/>.

The included globalization variables deal with trade, foreign direct investment, and capital flows. They are included because they have been used with effect in earlier studies of the globalization-democracy relationship, but not in the presence of micro-level dependent variables. To address an endogeneity problem involving trade, an instrumental variable is constructed following the approach of Lopez-Cordova and Meissner (2005), based on work by Frankel and Romer (1999). The use of a proven instrumental variable of trade in which the geographic information used to predict openness is not correlated with the omitted variables should generate estimates in the equation that are unbiased.⁴

Choice of Model

The initial inclination would be to make use of the four Latinobarómetro categories of dissatisfaction with democracy (not at all satisfied, not very satisfied, fairly satisfied, very satisfied) to create an ordinal dependent variable and to estimate a multilevel ordinal logit model by incorporating the variables described in Tables 1 and 2. However, the parallel regression assumption was found to be violated and the ordinal logit model therefore was discarded in favor of the multinomial logit form following a Hausman test for Independence of Irrelevant Alternatives (IIA) that confirmed that the odds that outcome-J vs. outcome-K are independent of other alternatives (i.e., that IIA holds) should not be rejected.

A second question was whether the multinomial logit model should be estimated in multilevel random intercept form. A null model was run, following the procedure outlined in Rabe-Hesketh and Skrondal (2008), with the results that appear in Table 3. The null hypothesis that the between-cluster variance is zero, $H_0 = \Psi = 0$ against $H_a = \Psi > 0$, which is the same

4 We follow their example here, see Appendix B. Globalization has been most frequently operationalized as economic openness using measure of trade, foreign direct investment, and capital flows (Quinn 2000; Colaresi and Thompson 2003; Li and Reuveny 2003; Lopez-Cordova and Meissner 2005; Rigobon and Rodrik 2005; Rudra 2005; Milner and Kubota 2005; Papaioannou and Siourounis 2005; Giavazzi and Tabellini 2005; Yu 2007; and Eichengreen and Leblang 2006). Early empirical analyses looked either at the effect of globalization on democracy or vice versa without getting into a deeper question of a plausible two-way causality, the exceptions being Lopez-Cordova and Meissner (2005) and Bussmann (2001). Lopez-Cordova and Meissner used a gravity model à la Frankel and Romer (1999) to obtain an instrument variable for trade, regressing democracy on constructed trade share where trade is a function of population and the distance between trading partners. Their work revealed a positive effect of trade openness on democratization over the period 1870-2000, with different impacts by region.

as the hypothesis that $\zeta_j = 0$ (i.e., that there is no random intercept in the model) was evaluated using a likelihood ratio test with $L = 2(l_1 - l_0)$ where l_1 is the maximized log likelihood of the random intercept model which includes ζ_j and l_0 is the maximized log likelihood for the model which does not include ζ_j . According to this test and the Akaike Information Criterion (AIC), we reject the null hypothesis that ρ (rho) = 0 at the 0.025 level of significance. The residual intraclass correlation ρ ($\Psi/[\Psi + \pi^2/3]$) indicates the degree of dependence among the responses for the same cluster and is statistically significant at the 0.05 level (e.g., that the individuals' responses are correlated within countries). Thus, there is significant statistical evidence to support a multilevel random intercept model that includes both individual-level variables and countries. The unobserved between-clusters heterogeneity in the null model (rho = 0.19 in Table 3) is reduced to 0.033 by the introduction of country-level variables.

Table 3: Tests of Null Model

Variables	Coefficient
Constant C1 (not at all satisfied)	1.45***
Constant C2 (not very satisfied)	2.21***
Constant C3 (fairly satisfied)	1.59***
C4 “very satisfied” is the base category.	
Sigma_μ	0.88
ρ rho	0.19
Log likelihood	-13900.81
Akaike Information Criterion (AIC)	27809.61
Bayesian Information Criterion (BIC)	27839.05
No. of obs.	11607

Note: ***p < 0.001.

The Odds of Being Dissatisfied with Democracy

The results of fitting this model appear in Table 4. What are reported are odds ratios relative to the base case of a respondent being “very satisfied with democracy.” Thus, the first row of the table reveals that an extra year of education raises the odds of being “not at all satisfied” with democracy by 4 percent compared with the base (odds ratio 1.04). Further down the first column, the feeling that personal welfare is “very good” is associated with a 64 percent reduced likelihood that the respondent will be “not at all satisfied” with democracy compared with the base (odds ratio 0.36).

Table 4: Odds Ratios: Dissatisfaction With Democracy

<i>Variable</i>	Categories (base category: C4 very satisfied):		
	<i>C1</i> <i>not at all satisfied</i>	<i>C2</i> <i>Not very satisfied</i>	<i>C3</i> <i>Fairly satisfied</i>
Years of education	1.044**	1.020+	0.992
Age in years	0.992*	0.990***	0.996
Perception economy (very good)	0.128***	0.179***	0.392**
Perception economy (fairly good)	0.131***	0.493***	1.090
Perception economy (average)	0.393***	1.069	1.423+
Perception economy (fairly bad)	0.786	1.315	1.282
Subjective income (well)	0.631*	0.711+	0.795
Subjective income (all right)	0.572***	0.726*	0.817
Subjective income (difficulties)	0.637**	0.803	0.855
Personal welfare (very good)	0.369*	0.437*	0.936
Personal welfare (fairly good)	0.647	0.930	1.173
Personal welfare (average)	0.877	1.287	1.301
Personal welfare (fairly bad)	1.329	1.713+	1.369
Trust in:			
Congress (a lot)	0.250***	0.404***	0.573**
Congress (some)	0.534***	0.714*	0.868
Congress (little)	0.739*	1.103	1.050
Judiciary (a lot)	0.563**	0.656**	0.943
Judiciary (some)	0.638**	0.913	1.084
Judiciary (little)	0.706**	0.954	1.018
Political parties (a lot)	0.650+	0.481***	0.772
Political parties (some)	0.599**	0.813	1.217
Political parties (little)	0.783*	0.989	1.089
President (a lot)	0.105***	0.186***	0.467***
President (some)	0.334***	0.508***	0.755+
President (little)	0.575**	0.725*	0.825
Press (a lot)	1.351+	1.683**	1.322+
Press (some)	1.333+	1.574**	1.365*
Press (little)	1.029	1.191	1.032
Left-right	0.971+	0.978	1.015
Inflation	0.838***	0.852***	0.922*
Trade	0.981*	1.000	1.009
GDPpc	1.000	1.000	1.000
Unemployment	1.014	1.008	0.972
Capital Assets	1.043	1.000	0.958
Inequality (Gini)	1.141**	1.172**	1.132**
Political stability	8.191***	4.975***	3.339**
Governmental effectiveness	19.549***	3.487	1.867
Rule of Law	0.005***	0.028***	0.127*
Ψ (variance)	0.111		
ρ rho	0.033		
Log likelihood	-12034.09		
AIC	24304.17		
BIC	25172.58		
No. of obs.	11607		

Note: +p < 0.10, *p < 0.05, **p < 0.01, ***p < 0.001. The model operationalizes globalization using only the trade variable. Neither the Foreign Direct Investment (FDI) nor the capital flows variable were statistically significant and therefore were dropped.

Scanning down the column, dissatisfaction with democracy therefore *increases* with years of education, with greater inequality, and especially when there are high levels of political stability and governmental effectiveness. Dissatisfaction *decreases* with respondents' age, with right-wing beliefs, when respondents perceive that both they and the economy are doing well, when they trust Congress, the Judiciary, political parties, and the President, with greater globalization of trade, and especially with the rule of law.

Putting the two together, those who are most dissatisfied with democracy are the better-educated leftish young who feel that they and the economy are not doing well, especially in countries where the globalization of trade is weakest, and where there is substantial inequality. Despite living under conditions of political stability and governmental effectiveness they have little trust in government and politics. Perhaps it is the greater political stability that encourages such individuals to express their dissatisfaction in a more open way without fear of repression and violence against them due to their opinions. Likewise with governmental effectiveness, which includes the capacity of the civil service and its independence from political pressures, which can also provide an environment in which individuals can express their dissatisfaction without fear, knowing that the government will act according to the law. We thus are left with a picture of countries that have yet to be drawn into the global economy, where inequality is substantial, but where effective governments ensure the rule of law and political stability, providing the opportunity for the leftish young to focus on democratic institutions as the source of their perceived ills: perhaps the problem is one of political modernization in advance of the economic modernization that provides the young with outlets other than the street.

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Insatisfacción con la Democracia: Evidencia de Latinobarómetro 2005

Resumen: Datos de 17 países Latinoamericanos recolectados por Latinobarómetro 2005 revelan que la insatisfacción con la democracia es un signo de progreso. La estabilidad política y la mejor efectividad gubernamental permite a los jóvenes de izquierda mejor educados a expresar sus sentimientos sin el temor de represión y violencia, que es particularmente notable en países que están menos conectados en la economía global, donde la desigualdad permanece alta. La insatisfacción es por tanto un indicador de la modernización política que va adelante del progreso en la esfera económica.

Palabras clave: América Latina, Malestar Político, Democratización, Modernización, Latinobarómetro.

Appendix A: The Latinobarómetro Surveys

Latinobarómetro is an annual survey conducted since 1996 that provides individual-level public opinion data for 17 countries in Latin America.⁵ The same questionnaire is applied to all countries, providing a methodological and technical unity that allows it to represent opinions, attitudes, behaviors, and values across the entire region. Experts from the main comparative studies of public opinion such as the World Values Survey, Eurobarometer, and the National Election Study, were involved in the design of the questionnaire along with important political scientists interested in comparative politics and democratization such as Seymour Martin Lipset, Hans-Dieter Klingemann, Ronald Inglehart, and Juan Linz. The surveys were constructed to enable decision makers and scholars to analyze and better understand the process of social change. The surveys continue. The size of the sample for Latin America is approximately 19,000 adult population interviews which represent more than 400 million people, and the sample varies from 500 to 1,200 by country. The individual interviews are conducted by survey organizations based in each country and cover areas such as democracy, economy and international relations, integration and trade agreements, politics and institutions, social policies and wealth distribution, civic culture, social capital and participation, environment, gender and discrimination, and socio-economic characteristics.

Latinobarómetro 2005 was selected for use in this study because it was taken at a time when the effects of free trade agreements, expansion of trade, foreign direct investment and capital flows in the region that started during the mid- and late 1990s were becoming apparent (most tariff agreements had phase-out periods of +/- ten years), the severe economic crises of Mexico in the 1990s and Argentina in 2000 had passed, but new sources of dissatisfaction with democracy were emerging.

5 See <<http://www.latinobarometro.org>>.

Appendix B: Derivation of Trade Variable

The following variables are used to construct the instrument variable for trade:

Variable	Description
Bilateral trade	Bilateral trade between countries j and k (measured as exports plus imports)
Population	ln of total population
Area	ln of surface area of country in squared kilometers
Distance	The great circle distance between two countries geographic centers measured in kilometers
Border	1 (if country j and k share a border); 0 (otherwise)
Landlocked	Values of 0, 1, or 2 depending on whether neither, one or both countries are on a major body of water

Sources: *United Nations Commodity Trade Statistics Database 2005*, Bilateral trade, online: <<http://comtrade.un.org>>;
 World Bank, *Development Indicators 2005*, online: <<http://publications.worldbank.org/WDI>>;
 Rand McNally (2003), *Rand McNally Premier World Atlas*, Chicago: Rand McNally;
 Great circle distance, online: <<http://www.chemical-ecology.net/java/lat-long.htm>>.

A gravity model is used to predict the logarithm of bilateral trade for each country, viz:

$$\ln [(Exports_{jk} + Imports_{jk})/GDP_j] = T_{jk}\beta + v_j = \beta_0 + \beta_1 \ln (\text{population}_j) + \beta_{2t} \ln (\text{population}_k) + \beta_{3t} \ln (\text{area}_j) + \beta_{4t} \ln (\text{area}_k) + \beta_{5t} \ln (\text{distance}_{jk}) + \beta_{6t} \ln (\text{border}_{jk}) + \beta_{7t} (\text{landlocked}_{jk}) + e_{jk}$$

Taking the exponential of the predictions and summing over all trading partners yields the predicted global trade for each country ($\sum \exp [T^* \beta^t]$).